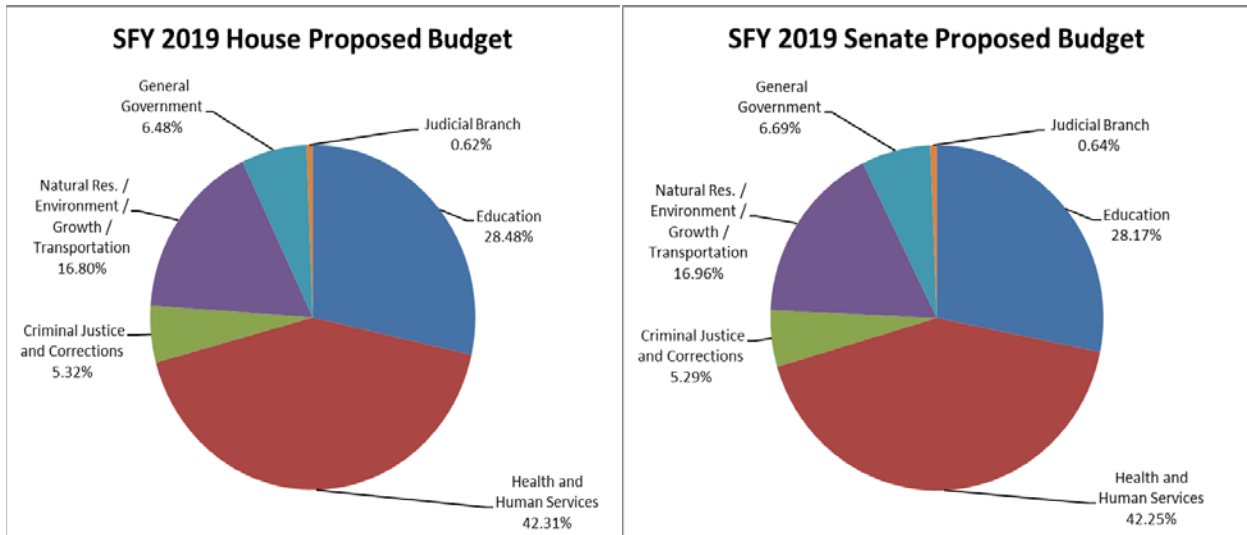


2018- 2019 House and Senate Proposed Budget Analysis

The House and Senate proposed budgets for State Fiscal Year (SFY) 2019 total approximately \$87.2 billion and \$87.3 billion, respectively. While the total amounts are similar, the chambers differ significantly on funding levels for numerous priorities. Though, aligning the two chambers' priorities may have been made somewhat easier on Friday, when the Revenue Estimating Conference revised the State's revenue estimate upwards by \$465 million.

The charts below summarize a comparison of the proposed SFY 2019 House and Senate budgets:

	House	Senate	\$ Difference	% Difference
	<u>SFY 2019</u>	<u>SFY 2019</u>	<u>Senate vs. House</u>	<u>Senate vs. House</u>
Section 1. Education (Lottery Trust Fund)	2,125,600,001	2,013,223,369	(112,376,632)	(5.29%)
Section 2. Education	22,707,893,478	22,582,558,536	(125,334,942)	(0.55%)
Section 3. Health and Human Services	36,892,363,712	36,881,158,063	(11,205,649)	(0.03%)
Section 4. Criminal Justice and Corrections	4,636,026,478	4,619,903,796	(16,122,682)	(0.35%)
Section 5. Natural Res. / Environment / Growth / Transportation	14,646,849,930	14,802,654,622	155,804,692	1.06%
Section 6. General Government	5,651,683,371	5,840,253,381	188,570,010	3.34%
<u>Section 7. Judicial Branch</u>	536,957,161	557,654,660	20,697,499	3.85%
Total Budget	87,197,374,131	87,297,406,427	100,032,296	0.11%



Health and Human Services received the largest portion of funding in both proposed budgets, ranging from \$37 billion in each chamber. All Educational programs and services combined received the second largest amount of total funding in both proposals ranging from \$22.58 billion in the Senate to \$22.7 billion in the House. Finally, Natural Resources, Environmental Issues, Growth Management and Transportation expenditures represent the third largest portion of both SFY 2019 proposals with funding ranging from approximately \$14.64 billion in the House to \$14.8 billion in the Senate.

Budget Comparison by Fund Type (In Millions)	House	Senate	\$ Difference	% Difference
	<u>SFY 2019</u>	<u>SFY 2019</u>	<u>Senate vs. House</u>	<u>Senate vs. House</u>
General Revenue	32,038.60	31,757.26	(281.34)	(0.88%)
<u>Trust Funds</u>	<u>55,158.77</u>	<u>55,540.15</u>	<u>381.37</u>	<u>0.69%</u>
All Funds	87,197.37	87,297.41	100.03	0.11%

Proposed general revenue expenditures for SFY 2019 range from approximately \$31.76 billion in the Senate to \$32 billion in the House. Proposed trust fund expenditures range approximately from \$55.54 billion in the Senate to \$55.16 billion in the House.

SFY 2019 Legislative (Senate and House) Proposed Budgets – County Funding Highlights

The following provides a brief overview of a few major highlights within the House and Senate proposed SFY 2019 budgets that may significantly impact counties. To review the proposed SFY 2019 budgets and related documents in their entirety please visit:

[Florida Senate Appropriations](#)

[Florida House Appropriations](#)

Health and Human Services

- Both chambers have increased funding for **Community Mental Health Services** compared to the current year, with the House recommending \$465,148,0415 and the Senate recommending \$462,376,304.
- Both chambers have also increased their funding recommendations for **Community Substance Abuse Services**, with the House offering \$735,711,159, and the Senate offering \$700,623,320.
- Both chambers have recommended \$9 million for the **Public Safety, Mental Health, and Substance Abuse Local Matching Grant Program**, which supports county programs that serve adults or youth who are in behavioral crisis and at risk of entering the criminal justice system. This is equal to the current year funding as well as the Governor's recommendations.
- The House has offered \$19,500,000, and the Senate has offered \$21,000,000, to support **Community Action Treatment (CAT) teams**, which provide community-based services to children (aged 11 to 21) with mental health and/or substance abuse diagnoses.
- The Senate and House have recommended \$4.1 million for **challenge grants**. Challenge grants are awarded to lead agencies of homeless assistance continuums of care.
- The Senate and House have included a large increase of \$1.5 billion in **Low Income Pool funding**. LIP funds are contingent on federal government approval.

Public Safety

- The Governor's budget proposal estimates the counties' portion of total **Shared County/State Juvenile Detention** to be \$64,706,088. The House has recommended \$62,622,366 and the Senate has offered \$62,780,941.
- **Fiscally constrained funding offset for juvenile secure detention** equal to \$3,883,853 is recommended by the Governor, House, and Senate. This is the same amount appropriated during FY 17-18.
- \$ 3.1 million (\$741,091 federal grants trust fund) in funding **aid to local criminal investigation laboratories** (crime labs). The federal grant trust fund for this amount represents the same amount budgeted in the adopted FY 17-18 budget.
- **Delinquency Prevention Program:** The Senate proposed total of \$84,724,886 in funding and the House's proposed a lessor amount of \$80,641,757. Specifically, the House recommended \$16,819,808 for funding for PACE Center for girls, which the Senate recommends \$21,019,808.

Agricultural and Environmental

- The Senate has offered \$92.6 million for **springs restoration**, while the House recommends \$25 million, both using the Land Acquisition Trust Fund (LATF).
- The House has proposed an appropriation of \$54.5 million for **statewide beach projects**, from the LATF, as well as \$25 million for Hurricane Beach Recovery. The Senate has proposed \$50 million from the LATF for statewide beach projects.
- **Florida Forever/Land Acquisition:** The House only appropriates \$8 million from the Florida Forever Trust Fund for acquisition of environmentally endangered and irreplaceable lands. The Senate would put \$150 million total in the Florida Forever Trust Fund; \$100 million from the LATF, and \$50 million from general revenue. A total of \$52.5 million is directed to acquisition of environmentally endangered and irreplaceable lands. Additionally, the Senate would fund the Florida Communities Trust program, which funds land acquisition for local parks and greenways, at \$31.5 million.
- The House would fund **Conservation Easements for Rural Land Protection** at \$35 million; the Senate would allocate \$5.25 million.
- For **Water Projects**, the House would provide \$24.48 million and the Senate would provide \$38.38 million.

Transportation and Economic Development

- The house and senate have included funding equal to approximately \$ 30 million for the **Small County Resurface Assistance Program**.
- The House and Senate have included funding equal to \$73 million for the **Small County Outreach Program**.
- The House and Senate have included funding equal to approximately \$62 million for the **County Transportation Program**.
- The Senate has included funding totaling \$ 322 million for **Affordable Housing**, divided between \$103,800,000 in **SHIP funding**, \$90,000,000 allocated towards hurricane recovery housing, and the remainder allocated across other existing programs. The House sweeps the Sadowski Trust fund and includes a total of \$124 million towards affordable housing, which is dedicated solely to hurricane recovery funding.
- **Job Growth Grant Fund** – Both chambers provide \$85 million for the Fund, though the Senate’s funding is contingent upon FEMA reimbursements to the State of at least \$85 million by July 1.

General Government

- The House has included funding equal to \$24,449,440 for **libraries**. The Senate proposes \$19,739,678.
- The House and Senate have included funding equal to \$28,116,027 in **fiscally constrained county funding to offset the impacts of previously approved constitutional amendments**.
- The House and Senate have included funding equal to \$23,107,042 for **emergency distribution revenue sharing for small counties**.

SFY 2019 Legislative (Senate and House) Proposed Budgets – Implementing/Conforming Bills

Appropriations Implementing and Conforming bills make certain changes to substantive law in order to implement the proposed General Appropriations Act. Significant bills that may impact counties are listed below.

1. **FRS Contribution Rates (SB 7014 / HB 5007):** Modifies employer contribution rates.

County Employer Contribution Rates change as follows:

Employer **normal** contribution rates for each membership class of FRS (Defined Benefit and Defined Investment) are amended as follows:

<u>Class</u>	<u>FY 2018-19 House</u>	<u>FY 2018-19 Senate</u>	<u>FY 2017-18</u>
Regular	3.04%	3.04%	2.90%
Special Risk	12.18%	12.18%	11.86%
Special Risk Administrative	3.64%	3.64%	3.83%
Elected Officers (legislators)	6.65%	6.65%	6.45%
Elected Officers (judges)	12.00%	12.00%	11.67%
Elected Officers (county officers)	8.50%	8.50%	8.54%
Senior Management	4.45%	4.45%	4.29%
DROP	4.41%	4.41%	4.17%

To address **unfunded actuarial liabilities** (UAL) of the system, the bill amends the current 2018 employer contribution rates for each membership class of FRS as follows:

<u>Class</u>	<u>FY 2018-19 House</u>	<u>FY 2018-19 Senate</u>	<u>FY 2017-18</u>
Regular	3.50%	3.50%	3.03%
Special Risk	10.60%	10.60%	9.69%
Special Risk Administrative	29.62%	29.62%	29.80%
Elected Officers (legislators)	48.38%	48.38%	42.69%
Elected Officers (judges)	27.05%	27.05%	26.25%
Elected Officers (county officers)	38.48%	38.48%	35.24%
Senior Management	17.89%	17.89%	16.70%
DROP	7.96%	7.96%	7.96%

2. **Statewide Travel System (HB 5203):** Creates a state-wide travel reporting system to collect and store information related to public officer and employee travel. The system would allow for travel planning, approval, expense reporting, and reimbursement for travel and would provide public access for inquiry into information related to overnight travel, including name and title of traveler, purpose of travel, dates and location of travel, mode of travel, and total travel costs. As currently contemplated, counties would not be required to fund the system but would be required to report the required information monthly. The bill appropriates \$1,311,000 in recurring funds and \$4,067,000 in non-recurring funds to implement the system. The Senate’s proposed General Appropriation bill currently provides \$1,280,693 for the Statewide Travel Management System.